

Denmark

2015 Country Summary

Recommendations

Denmark's GI ranking in Band B places it in the low category for corruption in the defence and security sector. Denmark scored higher for Political, Financial, Personnel and Procurement risk, which scores in Band B (low risk of corruption). The highest risk area is Operations, which fell in Band D (high risk of corruption).

Whistle-Blower Protection

There have been a number of cases over the last decade in which whistle-blowers have not received any protection from reprisals after whistle-blowing within the defence sector. The case of Anders Kærgaard is particularly noteworthy, as he faced prosecution after releasing evidence that linked the defence force to human rights abuses in Iraq. We found no evidence of legislation or whistleblowing mechanisms applicable to military and official personnel. A whistleblowing mechanism was proposed by one of the parties in parliament earlier this year but was not adopted. Whistleblowing is an effective mechanism to raise incidences of corruption or bribery to the relevant authorities, and we recommend that whistleblowing be actively encouraged by the government.

We suggest a legislative review to ensure that clear provisions regarding who can request information and when information can be classified be established. Mechanisms should be in place to ensure that these legal requirements are upheld in practice, are subject to scrutiny, and effectively protect whistle-blowers.

Anti-corruption training

The Danish Defence does not perform anti-corruption training for military commanders nor for military and civilian personnel. Considering that anti-corruption policies are for public officials in general and have not been designed specifically for the defence sector, this could indicate corruption issues are not well understood and acted correctly upon.

No specific guidelines on anti-corruption issues for deployed personnel exist and no training on such corruption issues are performed. We recommend that a specific anti-corruption policy for the defence sector is prepared covering military and civilian personnel and leadership and that appropriate training is implemented.

Anti-collusion Controls and Scrutiny over Defence Contractors

While no evidence was found specific to defence sector procurement, a survey of Danish companies showed that 43% believed collusion has occurred in their industry, and there has also been media coverage of collusion in other sectors. While DALO Corporate Social

Responsibility requirements - used for all contracts - have an anti-corruption clause that also applies to subcontractors, there is no evidence that these are enforced in practice.

Insufficient information is published on current offset contracts, beyond the size of the investment and the names of the companies. No information could be found on planned offset contracts. Denmark could be more transparency and publish a list of all contracts, details of offset investments and the supplying companies, with more detail on the current performance of offset programmes, and copies of the contracts to allow for greater public scrutiny.

Transparency on Secret Spending and Classification Controls

There was no information available on the percentage of defence and security expenditure in the budget year that is dedicated to spending on secret items.

There was no information available as to whether the legislature is provided with information on the spending on secret items. We further recommend that Denmark makes clear what percentage of defence and security expenditure in the budget year is dedicated to spending on secret items.

Controls on the use of agents

There were no government-imposed restrictions on the use of agents and intermediaries. We recommend that such restrictions are defined and implemented.

Scorecard

Political	Defence & Security Policy	Legislative Scrutiny	4
		Defence Committee	4
		Defence Policy Debated	3
		CSO Engagement	3
		International AC Instruments	3
		Public Debate	4
		AC Policy	2
		AC Institutions	3
		Public Trust	3
		Risk Assessments	2
	Defence budgets	Acquisition Planning	4
		Budget Transparency & Detail	4
		Budget Scrutiny	4
		Budget Publicly Available	3
		Defence Income	4
		Internal Audit	3
		External Audit	3
	Other Political Areas	Natural Resources	4
		Organised Crime Links	4
		Organised Crime Policing	4
Intelligence Services Oversight		3	
Intelligence Services Recruitment		3	
Export Controls		2	
Finance	Asset Disposals	Asset Disposal Controls	3
		Asset Disposal Scrutiny	3
	Secret Budgets	Percentage Secret Spending	2
		Legislative Access to Information	1
		Secret Program Auditing	1
		Off-budget Spending in Law	4
		Off-budget Spending in Practice	
	Information Classification	3	
	Links to Business	Mil. Owned Businesses Exist	4
		Mil. Owned Business Scrutiny	
Unauthorised Private Enterprise		4	
Personnel	Leadership	Public Commitment	3
		Measures for Corrupt Personnel	4
		Whistleblowing	1
		Special Attention to Sensitive Personnel	2
	Payroll and Recruitment	Numbers of Personnel Known	4
		Pay Rates Openly Published	4
		Well-established Payment System	4
		Objective Appointments	3
		Objective Promotions	3
	Conscription	Bribery to Avoid Compulsory Conscription	3
		Bribery for Preferred Postings	3
	Salary Chain	Ghost Soldiers	4

		Chains of Command and Payment	4
	Values, Standards, Other	Code of Conduct Coverage	2
		Code of Conduct Breaches Addressed	3
		AC Training	0
		Prosecution Outcomes Transparent	4
		Facilitation Payments	2
Operations	Controls in the Field	Military Doctrine	2
		Operational Training	1
		AC Monitoring	3
		Controls on Contracting	1
		Private Military Contractors	2
Procurement	Government Policy	Legislation	2
		Transparent Procurement Cycle	2
		Oversight Mechanisms	3
		Purchases Disclosed	4
		Standards Expected of Companies	2
	Capability Gap	Strategy Drives Requirements	3
		Requirements Quantified	3
	Tendering	Open Competition v. Single-Sourcing	3
		Tender Board Controls	4
		Anti-Collusion Controls	3
	Contract Delivery / Support	Procurement Staff Training	2
		Complaint Mechanisms for Firms	3
		Sanctions for Corruption	4
	Offsets	Due Diligence	2
		Transparency	2
		Competition Regulation	4
	Other	Controls of Agents	1
		Transparency of Financing Packages	2
		Subsidiaries / Sub-Contractors	2
Political Influence		3	